ently to a large extent in the hands against the entire income tax prosay truthfulness, of all the representations they had been making to the public, as I have described. If these companies had from the beginning represented to the public whose business they solicited that they would collect excessive amounts as premiums and would return such premium overcharges to the policyholders from time to time, instead of representing that they would pay dividends out of profits, then both congress and the country would have better understood the real nature of their business.

The companies now ask congress to say to the country what they refused to say for themselves until recently and long after this tax was enacted in 1909, viz., that they only proposed to impose the tax, the quesmake returns of premium savings to their policyholders growing out of excessive charges on premiums. However, there are various sources of earnings with respect to insurance companies; they derive savings from the amount set apart for expense of conducting the business; they derive a considerable sum from excess of pay dividends amounting to several the mortuary fund, as I understand; gains or savings from lapses and surrenders is another source of profit; excess of interest earnings is still another. It is generally understood that the premiums assessed upon policyholders are based upon an assumption of mortality, which is about 30 per cent less than actually occurs; nevertheless the full amount is collected, so that the excess goes to profit accumulations unless returned. Again, it is assumed that the companies can only earn from 3 per cent to 3 1/2 per cent upon the reserve, when in fact they earn far more than this amount, as is shown by interest rates in their reports to the different states. No one can question the justice of a nominal tax upon these classes of accumulated profits, which are in excess of current needs. Of course the companies can blend the earnings I have described with premium overcharges and then insist that of assets. no tax should be laid. I do not pretend, as none except an expert would pretend, to be well versed in all the intricacies of the insurance business; however, by reason of profits derived from the sources I have mentioned many companies have made surprising showings. One hundred thousand dollars of stock in the Equitable Co., of New York, has sold for \$3,to more than \$400,000,000. Onehundred-dollar shares of stock in the Aetna Life are reported to be worth more than \$10,000; \$100 shares of Metropolitan Life, \$15,000 ;\$100 shares of the Prudential, \$17,000. Several of these large concerns, with their huge aggregations of property, are among the most powerful factors in the financial world. Yet, enjoying, as they do, the protection of the government; being permitted, as they are, to amass these enormous accumulations of property, and to hand it or its equivalent down from generation to generation under the management of a few individuals, loud complaint is offered when the general government proposes a nominal tax of 1 per cent per annum upon their net profits.

The entire amount of tax involved is perhaps not over \$1,000,000. Even pass it down to the policyholder, it would amount to only 15 to 20 cents plause on the democratic side.) each. Hundreds of thousands of circular letters have been scattered all proposed tax and the effect of which May 24, just after the close of the is to prejudice them most unjustly "British Empire Day" pageant.

of the companies. For the first time, posed. One of these circulars comhowever, when they came to offer plains at the "heavy burden of taxobjections to the payment of the cor- ation now borne by the policyholdporation tax, these companies, or ers;" the circular then gives the most of them, undertook to disclaim amount of taxes paid by the company or rather to deny the accuracy, not to during the past five years, which is an average of \$1.171.633. This would amount to about one-fifth of 1 per cent. But why do the companies pay this tax to the states? Why have not they procured their exemption from state taxation, as they are now proposing, with respect to this nominal federal tax? I have yet to hear of any suggestion that the states should exempt them. My judgment is that the accumulations of these companies, which arise from savings in expenses, savings in mortality, savings from lapses and surrenders, and profits from excess interest earnings, when considered in the aggregate, are clearly of such a character as to merit the payment of the proposed tax. But when it is tion of premium overcharges is now brought up for discussion. It would seem that the interest of the policyholder would be better served by leaving with him substantially the amount of this sum overcharged as premiums, in view of the fact that many of the companies are able to millions, which amount was derived from the sources of gain I have described. If the companies would keep the question of premium assessments and overcharges strictly within a category to themselves and not mix and confuse them with the profits derived from the sources I have enumerated, I think it would then be possible for the law to deal with the one without affecting the other. It would seem that many or most of the companies are in a position to declare a dividend in the strict commercial sense. While the mutual companies seek entire exemption and controvert the views I offer, yet I can see no theory of fair dealing upon which the tax is unjust, or would reduce the dividend or increase the premium of any policyholder. Everybody will seek exemption if we exempt these huge corporations owning several billion dollars

Mr. Hull. Now, Mr. Chairman, apologizing to the committee for the length of time I have used, I want to say in my judgment this is simply-

Mr. Murray of Oklahoma. Will the gentleman yield?

Mr. Hull. Pardon me, but I want

to conclude my remarks.

Permit me to say, in conclusion, that laws similar to the income tax 000,000. It has assets amounting proposed in this bill have operated and are now operating successfully and satisfactorily in a large number of instances throughout the world. There is no reason why its administration should not be even more successful in this country. The American people will experience a saving from tariff reductions, which the proposed income tax makes possible, immeasurably greater than the amount of the tax. The American people understand the nature of this tat and by their recent action have shown their desire for its enactment into law.

In view of the experience of other countries, it is confidently believed that when the measure now pending becomes a law and becomes adjusted to the country and understood by the people the universal judgment will be that it equals in its satisfactory operation and excels in its justice, if the companies could and should flexibility, and productiveness any tax law on the statute books. (Ap-

Thirty-six people lost their lives over the country with a view to ar- in the collapse of a portion of the raying the policyholders against the municipal pier at Long Beach, Cal.,

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